

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE

C O N F I D E N T I A L STATE 134425

FOLLOWING SENT ACTION SECSTATE INFO BERLIN BONN BUCHAREST
BUDAPEST MOSCOW PRAGUE SOFIA WARSAW FROM USMISSION NATO
03 JUL REPEATED TO YOU:

QUOTE USNATO 3175

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: PROPOSAL FOR CONSULTATIONS ON WARSAW PACT
IDEOLOGICAL AGREEMENTS

1. FRG DEL PROPOSED JULY 3 THAT POLADS EXCHANGE INFORMATION
AND ANALYSIS ON IDEOLOGICAL TREATIES RECENTLY REPORTEDLY
CONCLUDED BETWEEN USSR AND ITS ALLIES. BONN'S PRELIMINARY
ANALYSIS (TEXT BELOW) WAS CIRCULATED AS BASIS FOR FUTURE
DISCUSSION. US REP WELCOMED FRG SUGGESTION. COMMENT:
WE WOULD WELCOME ANY AVAILABLE INFO AND ANALYSIS FOR OUR
USE IN POLADS JULY 10.

2. TEXT OF FRG PAPER FOLLOWS:

BEGIN TEXT:

SUBJECT: IDEOLOGICAL TREATIES BETWEEN THE SOVIET UNION
AND OTHER COUNTRIES OF THE WARSAW PACT

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1. ACCORDING TO VARIOUS SOURCES, THE SOVIET UNION IS SAID TO

HAVE CONCLUDED SO-CALLED "IDEOLOGICAL TREATIES" WITH THE OTHER COUNTRIES OF THE WARSAW PACT IN 1972 AND 1973, THE SOLE EXCEPTION BEING ROMANIA. THESE TREATIES, WHICH HAD BEEN SURROUNDED WITH GREAT SECRECY AND WHOSE EXACT WORDING HAD THEREFORE NOT BEEN LEARNT, WERE IN THE NATURE OF AGREEMENTS BETWEEN THE COMMUNIST PARTIES OF THE SOVIET UNION AND OF THE OTHER WP-COUNTRIES.

HOWEVER, ACCORDING TO OTHER INFORMATION, THESE WERE TREATIES WHICH HAD BEEN SIGNED ON THE INITIATIVE OF THE SOVIET UNION BETWEEN THE COMMUNIST PARTIES OF WARSAW PACT MEMBERS EXCLUDING THE SOVIET UNION.

2. THE PREPARATORY NEGOTIATIONS ARE SAID TO HAVE BEEN HELD AT PARTY LEVEL IN MOSCOW IN THE AUTUMN OF 1972. THE TREATIES HAD BEEN SIGNED BEFORE THE END OF THAT YEAR. ONE SOURCE IN A WP-COUNTRY INDICATED THAT THE TREATIES WERE ONLY OF A LIMITED, ONE YEAR DURATION.

3. A FIRST ANALYSIS WHICH HAS TO SOME EXTENT ALREADY BEEN DISCUSSED BILATERALLY INDICATES THE FOLLOWING: THE SOVIET UNION WANTED TO AVERT POSSIBLE DANGERS TO THE COHESION OF THE WARSAW PACT WHICH MIGHT ARISE OUT OF THE POLICY OF DETENTE AND TRIED TO IMPOSE A TIMELY DISCIPLINE ON ITS ALLIES WITH THE AIM OF ENSURING CLOSER COORDINATION IN INTERNAL AND FOREIGN POLICIES. SUCH DANGERS WERE EXPECTED BY THE SOVIET UNION ESPECIALLY AS A RESULT OF ITS OWN POLICY LEADING TO A CERTAIN OPENING TOWARDS THE WEST AND OF THE CSCE.

4. SOVIET EFFORTS TO TIGHTEN UP DISCIPLINE WITHIN THE WARSAW PACT HAD BEEN UNDER WAY FOR A LONG TIME. HOWEVER, IN A PERIOD OF DETENTE, THE SOVIET UNION HAD WISHED TO AVOID THE UNFAVOURABLE IMPRESSION OF A NEWLY-ESTABLISHED COMINFORM AND HAD PREFERRED THE IMPOSITION OF INTERNAL BLOCK DISCIPLINE BY THE JUST AS EFFECTIVE MEANS OF BILATERAL INTER-PARTY AGREEMENTS IN THE FORM OF THE TREATIES I HAVE MENTIONED.

5. THE EXCLUSION OF ROMANIA IS SAID TO JUSTIFY THE
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ASSUMPTION THAT QUESTIONS OF FOREIGN POLICY PLAYED AN IMPORTANT PART IN THIS EFFORT TO DISCIPLINE THE SOVIET ALLIES.

END TEXT. RUMSFELD

UNQUOTE ROGERS

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